SB 1471 West (Naishtat)

SUBJECT: Recusal of a statutory probate judge or judges hearing probate matters

COMMITTEE: Judiciary and Civil Jurisprudence — favorable, without amendment

VOTE: 7 ayes — Lewis, Farrar, Farney, Gooden, K. King, Raymond,

S. Thompson

0 nays

2 absent — Hernandez Luna, Hunter

SENATE VOTE: On final passage, April 24 — 30-0

WITNESSES: (On House companion bill, HB 3669)

For — Pat Ferchill; Guy Herman, Probate Court of Travis County; Lin

Morrisett

Against — Michael Easton; Susan C. Norman

BACKGROUND: According to the Office of Court Administration, statutory probate courts

are a type of county court at law with jurisdiction over probate.

guardianship, and mental health matters. They are led by the presiding

statutory probate court judge.

Among other duties, presiding judges of administrative judicial districts

rule on most issues surrounding the recusal and disqualification of

statutory probate court judges.

DIGEST: SB 1471 would conform the recusal statutes of statutory probate judges

and other judges who hear probate matters to the newly amended Texas Rules of Civil Procedure, 18A and 18B, which govern the recusal of other

judges in civil matters.

Assignment powers of the presiding judge of the statutory probate

courts. The bill would vest the presiding judge of the statutory probate courts with the power to hear or rule on a referred motion of recusal or disqualification or assign a judge to hear and rule on a referred motion of recusal or disqualification. The presiding judge of the statutory probate

SB 1471 House Research Organization page 2

courts also would be allowed to assign a presiding judge of the administrative judicial region to hear and rule on a referred motion of recusal or disqualification with the consent of the presiding judge of the administrative judicial region. The presiding judge would not be allowed to assign a judge of a statutory probate court in the same county served by the judge who was the subject of the motion or recusal or disqualification.

If the presiding judge of the statutory probate courts were the subject of an order of recusal or disqualification, the chief justice of the Supreme Court would assign a regional presiding judge, a statutory probate judge, or a former or retired judge of a statutory probate court to hear the case.

Self-recusal. If a judge recused himself or herself and the judge served a statutory probate court located in a county with only one statutory probate court, the judge would ask the presiding statutory probate judge to assign a replacement. If the recusing judge served a county with more than one statutory probate court, the judge would ask the clerk of the statutory probate courts to randomly assign a replacement from the other statutory probate court judges.

County judge recusal. SB 1471 would allow visiting judges to be assigned for probate, guardianship, and mental health matters when a county judge was recused.

Conforming amendments. The bill would remove several references in the code to presiding judges of administrative judicial regions. The bill would transfer much of their decision-making power regarding recusals and disqualifications of probate judges to the presiding statutory probate court judge.

Effective date. The bill would take effect on September 1, 2013. The changes in recusal and disqualification law would apply only to a motion for recusal or disqualification made on or after the effective date.

SUPPORTERS SAY:

SB 1471 would more closely conform the recusal and disqualifications of statutory probate judges to standard recusal rules for civil judges found in the Texas Rules for Civil Procedure, 18A and 18B. These rules reflect current best practices for impartiality and efficiency.

The bill also would largely remove presiding judges of judicial administrative regions from the probate judge recusal and disqualification

SB 1471 House Research Organization page 3

process. The bill would do this because there have been too many costly delays in waiting for the overworked administrative judges to decide recusal matters and make replacement appointments. The bill would increase judicial efficiency by directing the presiding judge of the statutory probate courts to largely decide these recusal matters.

SB 1471 would not result in abuse of recusal statutes by statutory probate court judges. The Supreme Court of Texas, the Commission on Judicial Conduct, and other oversight bodies and officials would continue to monitor judges to prevent such abuse.

OPPONENTS SAY:

There are too few statutory probate court judges in Texas to allow them to police themselves for recusals and disqualifications. The current recusal system is largely determined by the presiding judges of administrative judicial districts. These judges are removed enough from the small and insular world of probate to ensure proper and even-handed hearings of recusal motions.